1 COMMISSIONER WILHELM: Coral Wyche? 2 (No response.) 3 COMMISSIONER WILHELM: Dennis Howard? 4 (No response.) COMMISSIONER WILHELM: Butch Tam? 5 6 (No response.) 7 COMMISSIONER WILHELM: Frances Grubaugh? 8 (No response.) COMMISSIONER WILHELM: Gee, we did good to start. 9 10 Bill Biossat? I'm sorry if I butchered your name, Thank you for being here, particularly today. 11 12 MR. BIOSSAT: Thank you very much. Actually, I 13 enjoyed the Commission meeting in Biloxi yesterday, and I want to 14 thank you, Mr. Chairman, and the members of the Commission for 15 allowing me to speak. 16 My name is William Biossat. I'm a 26-year law enforcement veteran, 23 years with the Louisiana State Police, 17 18 ten of those years was with the Organized Crime Intelligence Division; also, I was director of gaming enforcement for the 19 20 state police, the first deputy director of the Attorney General's Office Gaming Division in Louisiana, and started up that Gaming 21 22 Division; as well as the first executive director of the Riverboat Gaming Commission. 23 24 I say that in that I think that my background gives 25 me maybe some insight on illegal gambling, the casino gaming that 26 may be somewhat different than others may be. My current position, I'm corporate director of Regulatory Relations for 27

of

we own three

Casino American;

28

the riverboats here

- 1 Louisiana, and we're proud to be the largest riverboat gaming
- 2 operator in the state.
- 3 That being said -- and I'm not going to take up a lot
- 4 of your time because I know you've had a long couple of days and
- 5 the weather is what it is -- but I did want to make a few
- 6 comments.
- 7 The State of Louisiana of course does have an
- 8 extensive background, long-term background with organized crime
- 9 involvement; however, in the riverboat gaming industry or the
- 10 legal gaming industry in this state, the Louisiana State Police
- 11 does extensive background and suitability investigations on
- 12 gaming operators, the employees of the riverboats, and video
- 13 poker entities. Also, there was a comment made today, or a
- 14 question, I think, by Mr. deBueys about the vendors or that
- 15 organized crime may try to infiltrate casino gaming through being
- 16 vendors, but our vendors are also subjected to background
- 17 investigations by the Louisiana State Police, and they give us a
- 18 printout on who is permitted and who is not, and those are the
- 19 entities that we in fact do business with.
- In my opinion, based on my background in law
- 21 enforcement and as a gaming regulator, and from being in the
- 22 gaming industry, is the biggest threat to the public health,
- 23 safety and welfare in this state, and probably in the country, is
- 24 from illegal gambling which is unlicensed, unregulated and
- 25 untaxed.
- In 1989 when I was with the Louisiana State Police
- 27 Organized Crime Intelligence Section and a gaming regulator, we
- 28 conducted raids on illegal bookmaking operations in this state in

- 1 a one-year period of time, and through records seized it was
- 2 documented that there was over a billion dollars a year being
- 3 wagered in illegal sports bets in this state alone.
- 4 Also, we did extensive investigations and raids on
- 5 other illegal forms of gambling which led to some of the
- 6 testimony that I provided to the Louisiana Legislature because
- 7 what I saw was that there were certain forms of gambling that
- 8 could not be controlled and for it to be regulated, taxed would
- 9 be better for the public health, safety and welfare than leaving
- 10 it to go on its own.
- There was some questions that came up today regarding
- 12 why nothing is done about the illegal gambling, and in this state
- 13 the problems were that there were virtually no criminal
- 14 penalties, as in a \$250 fine and six months in jail, and if
- 15 someone is doing a million dollars in illegal sports book in a
- 16 month, then the idea that you're going to hurt them with a \$250
- 17 fine is certainly ludicrous.
- 18 And there's been almost no prosecution from the
- 19 courts in illegal gambling enforcement over the years, and that
- 20 kind of led to my idea and beliefs that legalization and
- 21 regulation of gambling was probably better than leaving things
- 22 the way they were with what we had to deal with at that time.
- The casinos, I have found in this state, and probably
- 24 nationally, are very compliance oriented. They go to great
- 25 lengths to ensure that they comply with the law, not only the
- 26 spirit but intent of the law, and they go to great lengths to
- 27 hire minorities and women. In fact, in this state it's been a
- 28 great asset to women and minorities because they have been in

- 1 either much lower paying jobs or unemployed and now they in fact
- 2 do have decent, well-paying jobs and health insurance and the
- 3 things that go with that.
- I know I've probably gone over the three minutes. I
- 5 did want to make those few comments and I did give the written
- 6 comments and I would hope that you do take the time to look at
- 7 them because I do feel like with my background, my perspective is
- 8 maybe different than some that you may have heard. Thank you
- 9 very much.
- 10 COMMISSIONER WILHELM: I assure you that we will look
- 11 at the written submission and it will be shared with the other
- 12 commissioners. Thank you very much, Mr. Biossat, appreciate your
- 13 being here.